

# **2018 Biennial Report**

The Saint Louis County Board of Election Commissioners

#### St. Louis County Board of Elections

December 27, 2018 · 3

Department Spotlight: Warehouse

At the Board of Elections, we have a dedicated warehouse team that handles all of the physical materials it takes to run an election from pens to touch screen voting machines. Our warehouse team works throughout the year to ensure our equipment is well maintained and ready to go out to our polling places. For the November 2018 Election alone, we sent out 479 transport cases, 1670 touch screen voting machines, 24,600 pens, and 1644 extension cords. They also handle repairs to our voting equipment and run

logic and accuracy tests on each and every voting election.

Additionally, they often help us find creative and co example, our transport cases (the big silver boxes our polling place materials) were once our ballot be our paper ballot voter booths formerly were our pur

Without the proper well maintained equipment, we election. Thank you Warehouse team for your hard





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#### St. Louis County Board of Elections

December 14, 2018 - 3

Did you know? We keep many election materials, including paper ballots, paper records from the touch screen voting machines, and affidavits, for 22 months after the election has concluded. We keep these materials for nearly two years in case any question or court challenge of the election arises. Materials such as election results, policies and procedures, and our results back up are permanently retained by our offices.

Record retention by local governments is important to ensure the preservation of historical knowledge. When deciding how long to retain records, governments must weigh factors such as space, cost, importance of information, and protecting the privacy of its constituents. We recently disposed of the materials from the 2016 Presidential Election to free up the space to store materials from the 2018 Midterms.



## Letter from the Directors



Our Directors and Board (from L to R): Director Eric Fey, Deputy Director Julie Leicht, Commissioner Peggy Barnhart, Secretary Trudi McCollum Foushee, Chair Sharon Buchanan-McClure, Commissioner Matthew W. Potter, Steve Garrett, Board Attorney, Deputy Director Christian Tolbert, and Director Rick Stream

 $\mathbf{F}$  or most of the 20th Century, the business of administering elections was mostly a staid affair with administrators toiling in anonymity behind the scenes. Of course, we all know that dynamic changed drastically in 2000 when the national spotlight was directed at the mechanics of elections. From that point on, the administration of elections has been constantly scrutinized and is increasingly technical and professional. The 2018 election cycle only compounded this dynamic with the specter of election hacking and tampering dominating the news cycle on a regular basis. As a result, we've dedicated an extended article on pages 30 - 33 of this report which chronicles St. Louis County's efforts to bolster our physical and cyber security posture.

If the intense national focus on hacking wasn't enough, the 2018 midterm election cycle saw the highest midterm voter turnout in decades. This higher-than-normal voter turnout was driven by a competitive U.S. Senate race in addition to a number of contentious ballot questions (results on pages 22-29). Not only was St. Louis County's 69% November election turnout record-

setting, but voters also turned out at a rate of 42% for the August primary election. The turnout for the August primary was nearly double that of recent primary elections. In addition to the high profile Right-to-Work ballot question (results on page 15) in August, St. Louis County also experienced very competitive Democratic primaries for County Executive and Prosecuting Attorney (results on pages 16 & 18). While increased voter turnout is an encouraging sign for the health of our democratic system, it can serve as a challenge for election administrators.

In St. Louis County, the absentee balloting process was a serious pain point during high turnout scenarios. In an effort to improve our absentee process, two major improvements were implemented. In 2017, we worked with our print vendor to automate the mailing of absentee ballots. Prior to this automation, teams of two would toil endlessly, stuffing ballots into envelopes and inevitably making mistakes. Now a list of absentee voters is sent to our printer every couple of days who then, using software, match the voter's address to the correct ballot, and machines then print, fold, and stuff the ballot

for mailing. Not only has this process virtually eliminated errors, it has also led to a cost savings of over \$10,000 per election through automation.

While the mailing process happens behind the scenes, the in-person absentee voting process experienced drastic innovation as well. For the first time, St. Louis County opened satellite absentee voting sites a week prior to the election where voters from any part of the county could cast absentee ballots. Not only were these sites popular with voters who didn't have to drive to our office to vote. they also made the in-person absentee process more manageable for the Board of Elections by spreading the voters across several different sites. The popularity of these sites exceeded even our own expectations. and we chronicle their utilization on pages 11 - 12.

Our challenges didn't end with absentee, however. A seeming hallmark of modern elections are court challenges. It seems almost routine now for candidate qualifications, ballot wording, and the laws governing elections to be challenged in close proximity to the actual Election Day. The people who actually run elections live in constant fear of how these challenges might change things after ballots have been printed, election judges trained, and the public informed. 2018 was certainly no exception to this with a Cole County judge striking down a significant portion of Missouri's voter ID law on October 9th. With only a month to go before Election Day we had to scramble to inform the hundreds of already trained election judges and reprogram our 1,200 electronic poll books. A description of the voter ID law and the court ruling can be found on pages 44 - 47.

Hopefully it is evident to you that challenges in election administration are ever-evolving and fast-paced. Unlike many endeavors, there is no scrubbing the launch or pushing the release date back because of technical problems. Election Day is fixed and

it isn't going to change regardless of court rulings, sick election judges, or anything else. It is our goal to make the St. Louis County Board of Elections an innovative, professional, and resilient organization. As an example of this approach, the innovations of our mapping department are recounted on pages 6-7. It may be hard to believe, but 2017 was the year the Board of Elections entered the social media realm. Although we were late adopters, we are striving to use social media as a tool to pull back the curtain a bit and show the voting public what happens in our office on a daily basis. If you haven't already, please follow us on Twitter and Facebook: @StLouisCoVotes. We hope to see you at the polls throughout 2019 and 2020 and, hopefully, there will be new voting equipment waiting for you when you arrive. More to come on that in the 2020 biennial report.

Respectfully,

Rick Stream

Rick Stream & Eric Fey Election Directors



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## Continuously Innovating: The Mapping Department

The Board of Elections Mapping Department had a busy 2018; they were honored at Spark Week and released two new apps for voters!

Spark week is a weeklong event that showcases innovative programs across the County government. The Board of Elections Mapping Department was awarded the Continuous

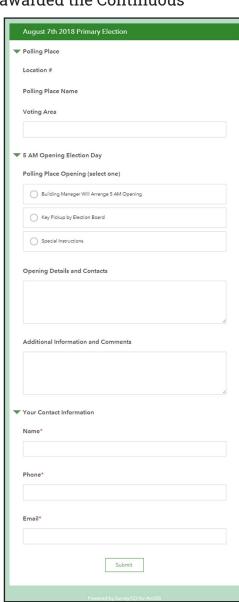
Improvement award for their Survey 123 project.

The Survey 123 project improved the way we communicate with our over 400+ polling locations before Election Day. In the past, a form asking for verification of details such as our main point of contact and who would open the building by 5AM the morning of the Election was mailed to each building manager. The manager then had to complete and send back the form to the Board of Elections by mail. Now we send a pre-filled editable electronic survey to the building managers which can be completed quickly on their computer or phone. This has dramatically improved the response rate and response time.



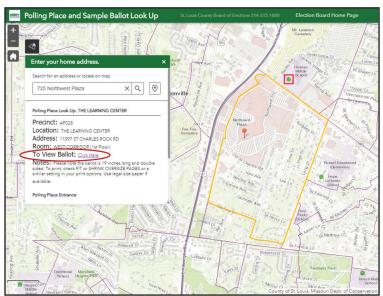
The BOE at Spark Week L to R: Julie Leicht, Eric Fey, Bill Hartnett, Robert Ryan, and Rick Stream





On the voter-facing side, in 2018 we rolled out a new sample ballot/polling place look up application and a new election results mapping tool.

The sample ballot/polling place look-up app was tested before the August 2018 Primary Election. This tool made it quick and easy for voters to find their polling place as well as understand what they would be voting on. To use the app, the voter simply types in their



The polling place/sample ballot look-up app.

current address. They see not only a map of the location but also pictures of the entrance of the building helping to minimize confusion. After the successful test period, the app was used again for the November Midterm Elections. In November 2018 each voter had a minimum of 45 choices - making the ballot the longest in the history of St. Louis County. The app allowed voters to quickly pull up their sample ballot and conduct research ahead of time, thereby decreasing voting times and, thus, wait times at the polls.

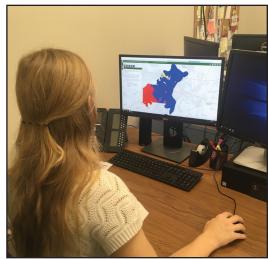
We launched a pilot of an interactive online Election Results Map in October of 2018. Using this tool, results of several key

races in an election can be mapped in a variety of ways to help voters, candidates, and other interested parties interpret election results.

Our Mapping Department, in collaboration with the County, created the pilot using data from the August 2018 Primary Election. Users can view party ballot preference, and the results of the

County Executive – Democratic, County Executive – Republican, County Prosecutor – Democratic, and Proposition A races. The application can be found on the St. Louis County Board of Elections website by viewing the Election Results page and clicking "Interactive Pilot August Election Result Map" under the "August 7, 2018 Primary Election" header.

This application acts as a visual learning tool, allowing people to see how different parts of the County are voting and how their community fits into that bigger picture. Republican Director of Elections Rick Stream hopes that seeing these maps will show voters that their voice matters; "looking at the precinct breakdown, you can see that many of these races came down to just a few votes in your community."



Using the Election Results mapping app to view party ballot selection in the Augsut 2018 primary

These innovations make accessing election information easier for voters and the media!

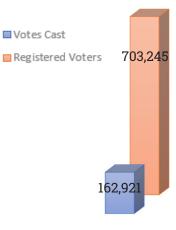
### **Election Overview: 2017**

#### April 4 General Municipal Election

TOTAL COST: \$1,268,005.20 VOTING MACHINES: 2.182 **POLING PLACES:** 431 **ELECTION WORKERS:** 2.585 REGISTERED VOTERS: 703,245 VOTES CAST: 162.921

**OFFICES & ISSUES ON** 

BALLOT: Prop P, which called for a sales tax increase with revenues directed to Police and Public Safety, was passed with the support of 63.18% of voters. 110 entities within the County also had candidates and issues on the ballot.



912

230

■ Votes Cast

■ Votes Cast

Registered Voters

#### June 13 Robinwood Special Mail-In Election

TOTAL COST: \$3,190.74 **VOTING MACHINES:** 0 POLING PLACES: 0 0 **ELECTION WORKERS: REGISTERED VOTERS:** 912 **VOTES CAST:** 230 OFFICES & ISSUES ON

BALLOT: The director of the Robinwood West Community Improvement District was selected.

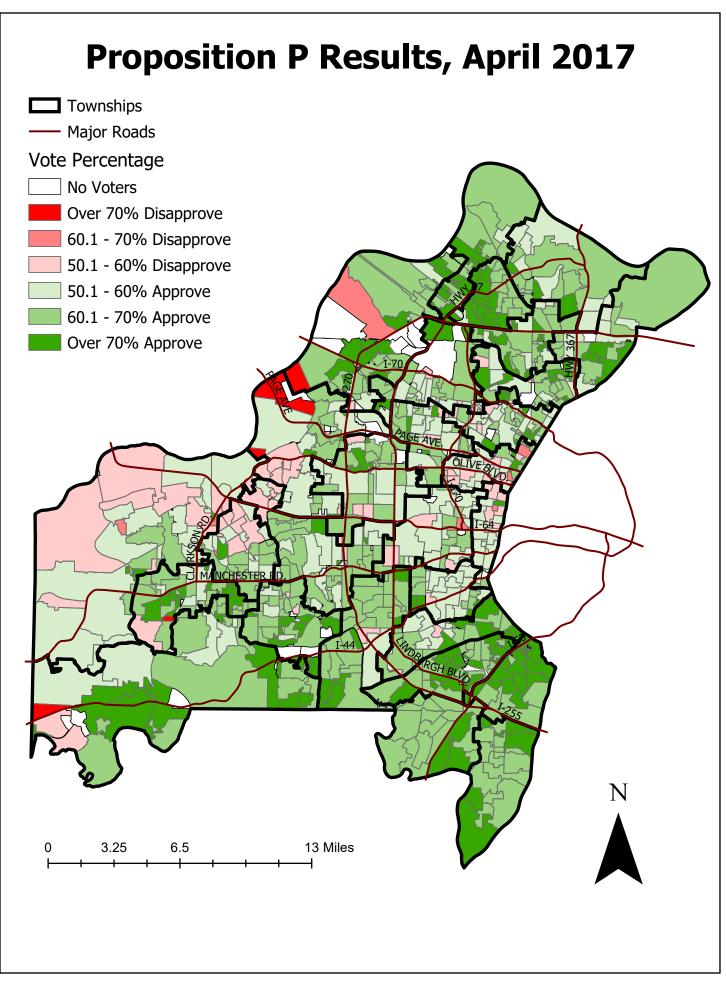
August 8 Special Election TOTAL COST:

\$48,840.69 ■ Votes Cast VOTING MACHINES: 66 POLING PLACES: 16 Registered Voters 23,075 **ELECTION WORKERS:** 87 23.075 REGISTERED VOTERS: VOTES CAST: 2.842 OFFICES & ISSUES ON BALLOT: A special election in which Belridge, Greendale, Moline Acres, Overland, and the St. Ann Transportation Development District voted on tax issues. Maplewood 2,842 also chose a council member, Uplands park - a Trustee, and Kinloch Fire District - a director.

#### **November 7 Special Election**

TOTAL COST: \$195,243.43 **VOTING MACHINES:** 295 POLING PLACES: 72 **ELECTION WORKERS:** 419 REGISTERED VOTERS: 118,779 VOTES CAST: 13.141 **OFFICES & ISSUES ON** BALLOT: A special election in which Beverly Hills,

Brentwood, Pagedale, Pine Lawn, St. John, Ritenour School District, Eureka Fire District, Metro West Fire District, Riverview Fire District, Glasgow Light District voted on tax issues. The Chesterfield Valley Transportation Development District voted to approve a project and a tax issue.



### **Election Overview: 2018**

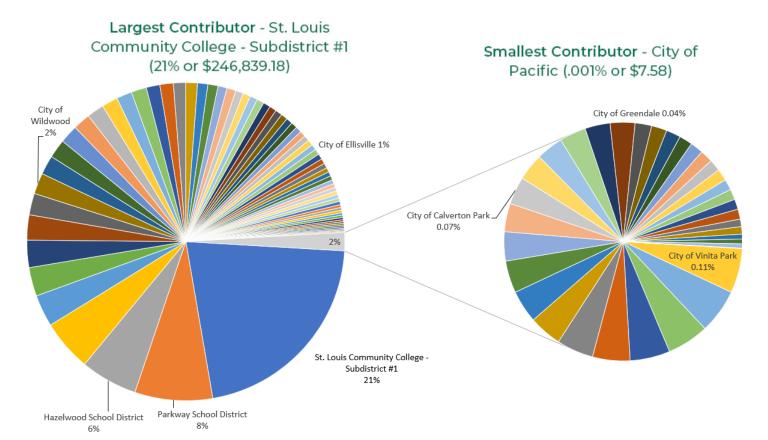
of District 97.

February 6 Special Election TOTAL COST: \$7,046.42 ■ Votes Cast **VOTING MACHINES:** 2,016 Registered Voters **POLING PLACES:** 1 **ELECTION WORKERS:** 0 REGISTERED VOTERS: 2.016 VOTES CAST: 416 **OFFICES & ISSUES ON** 416 BALLOT: Special Election to select the State Representative

**April 3 General Municipal Election** 

TOTAL COST: \$1,155,851.18 ■ Votes Cast **VOTING MACHINES:** 1,962 618,726 POLING PLACES: 410 Registered Voters **ELECTION WORKERS:** 2,725 **REGISTERED VOTERS:** 618,726 **VOTES CAST:** 91,802 **OFFICES & ISSUES ON** BALLOT: 104 entities held elections to select trustees, board members, mayors, and directors as well as to vote on 91,802 municipal issues.

## 104 entities contributed to pay the total cost of \$1,155,798.14



## Satellite In-Person Absentee Vote Centers

Before the August 2018 Primary Election, the St. Louis County Board of Elections opened satellite absentee voting centers for the first time. Six weeks before each election, in-person absentee voting is available at our main offices at Northwest Plaza Monday through Friday. In opening these centers, "we hope to make absentee voting more convenient for St. Louis County voters", explained Republican Elections Director Rick Stream. The centers opened one week before Election Day and had the same hours as our offices in Northwest Plaza

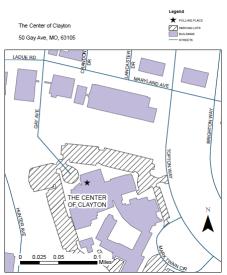
The in-person absentee program cuts out the wait time for ballot requests to be processed through the mail and the additional locations will allow voters to access the program more easily from anywhere in the County. Democratic



Voters at the South County Center

Director Eric Fey reminded voters that, "this is a great option for anyone who expects to be out of St. Louis County on Election Day."

Leading up the August primary, out of the total 13,066 absentee ballots received, 5,474 ballots (41.9%) were cast in-person: 3,922 at Northwest Plaza, 814 in South County, and 738 in West County.



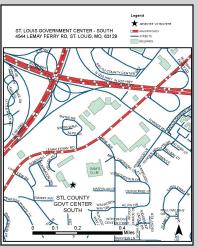
Because the satellites were so successful, we hosted three satellites - a new Clayton center in addition to the South and West County locations- leading up to the November 2018 Midterms. For the Midterms we received over 4 times the number of absentee ballots that we received for the August 2018 primary with 54,819 absentee ballots received in total

#### LOCATIONS

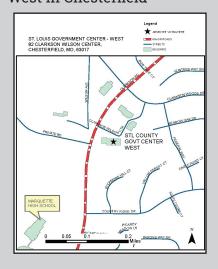
We utilized other County buildings for our two main satellite in-person absentee voting centers in order to minimize costs.

#### **SOUTH COUNTY**

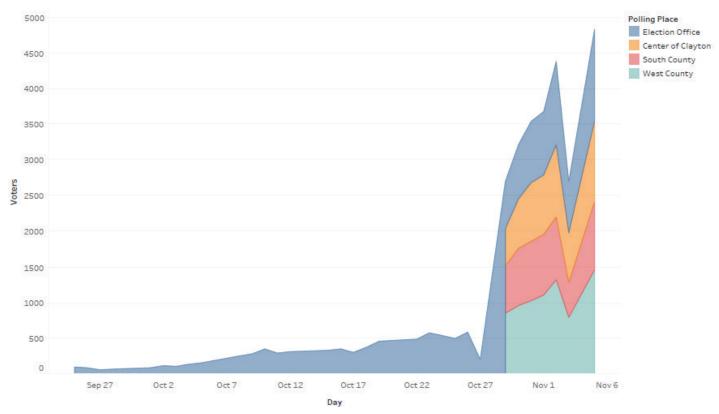
St. Louis Government Center -South on Lemay Ferry Road.



# WEST COUNTY St. Louis Government Center -West in Chesterfield



Absentee votes accounted for about 12% of the total 460,349 ballots cast in the November Election. Of the 54,819 absentee ballots 31,146 of these votes were cast in-person at our offices or at one of our satellite centers. 14,095 in-person absentee ballots were cast at our offices, 4,712 in Clayton, 4,670 in South County, and 7,669 in West County.



Number of In-Person Absentee Votes Cast Leading up to the November 2018 Midterms - not including affidavit voters.

Even with four absentee in-person voting locations open, there were still lines out the door at all locations as we approached Election Day - foreshadowing the enormous turn-out. The satellite centers helped make absentee voting more convenient and accessible to voters around the County in addition to helping our staff better manage the volume of absentee applications.



Poll Pads for processing absentee voters at Northwest Plaza

#### **June 5 Robinwood Special Mail-In Election**

TOTAL COST: \$5,293.86

VOTING MACHINES: 0

POLING PLACES: 0

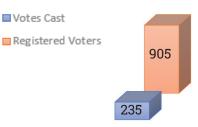
ELECTION WORKERS: 0

REGISTERED VOTERS: 905

VOTES CAST: 235

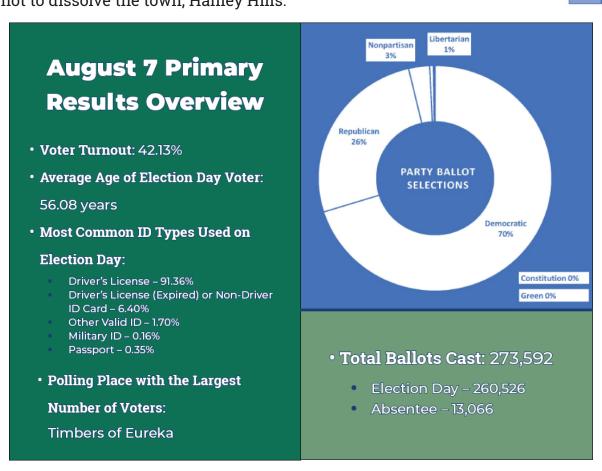
OFFICES & ISSUES ON

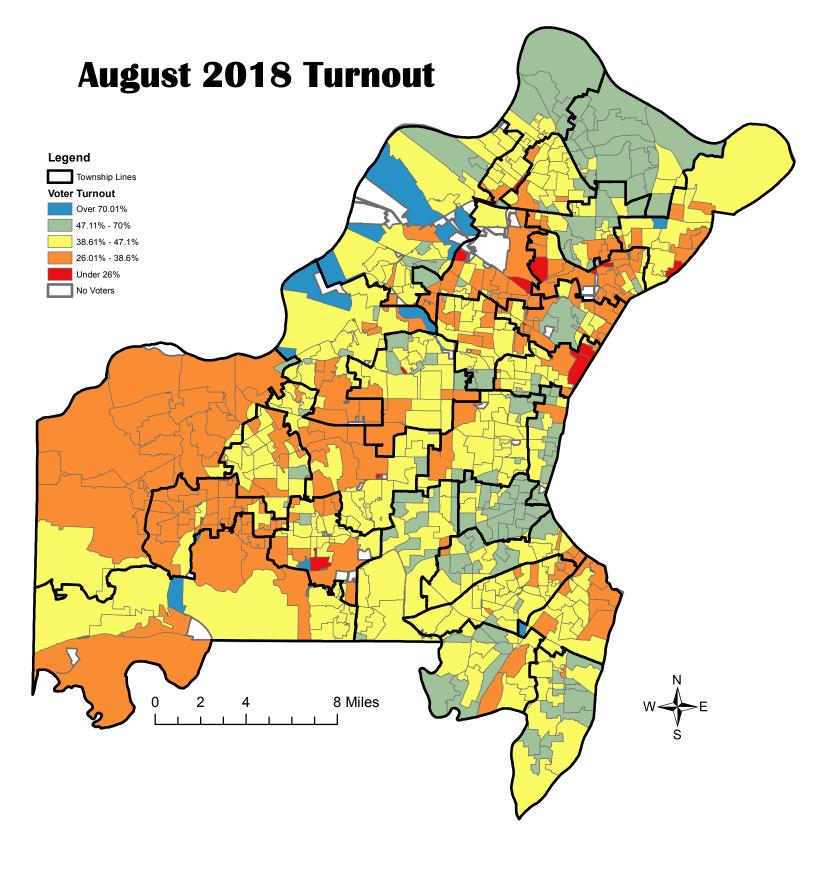
BALLOT: The director of the Robinwood West Community Improvement District was selected.



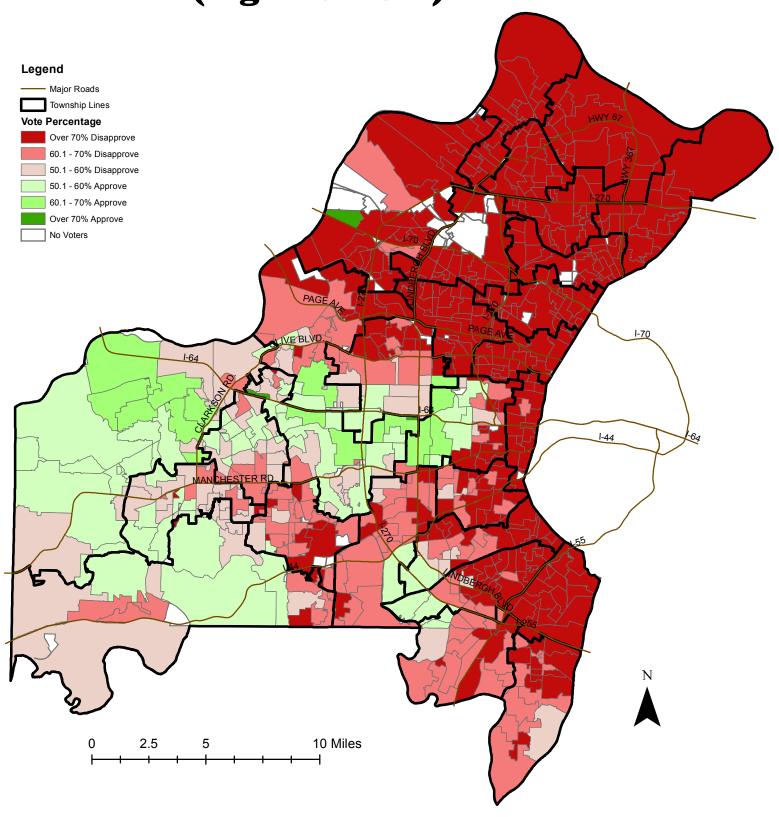
#### **August 7 Primary Election**

TOTAL COST: \$1.332.929.07 ■ Votes Cast **VOTING MACHINES:** 2.011 POLING PLACES: 413 Registered Voters 648.284 **ELECTION WORKERS:** 3,051 REGISTERED VOTERS: 648.284 VOTES CAST: 273.592 OFFICES & ISSUES ON BALLOT: A primary election in which voters selected party candidates for offices including U.S. Senator, U.S. Representative District 1 & 2, State Auditor, various 273,592 State Senators, County Executive, and Prosecuting Attorney. Voters also voted down "Right to Work" - Prop A and chose not to dissolve the town, Hanley Hills.

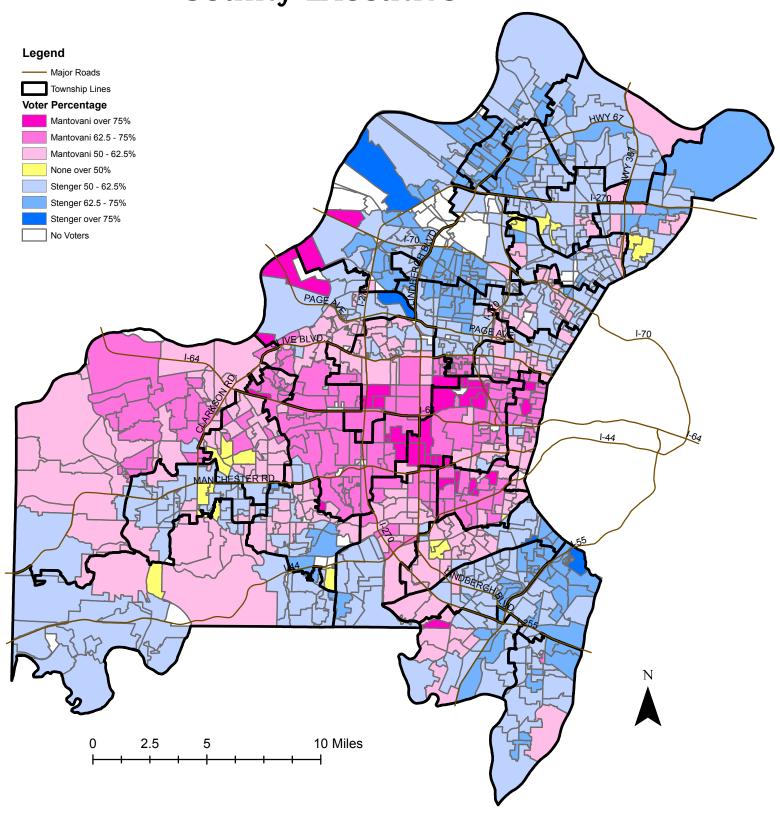




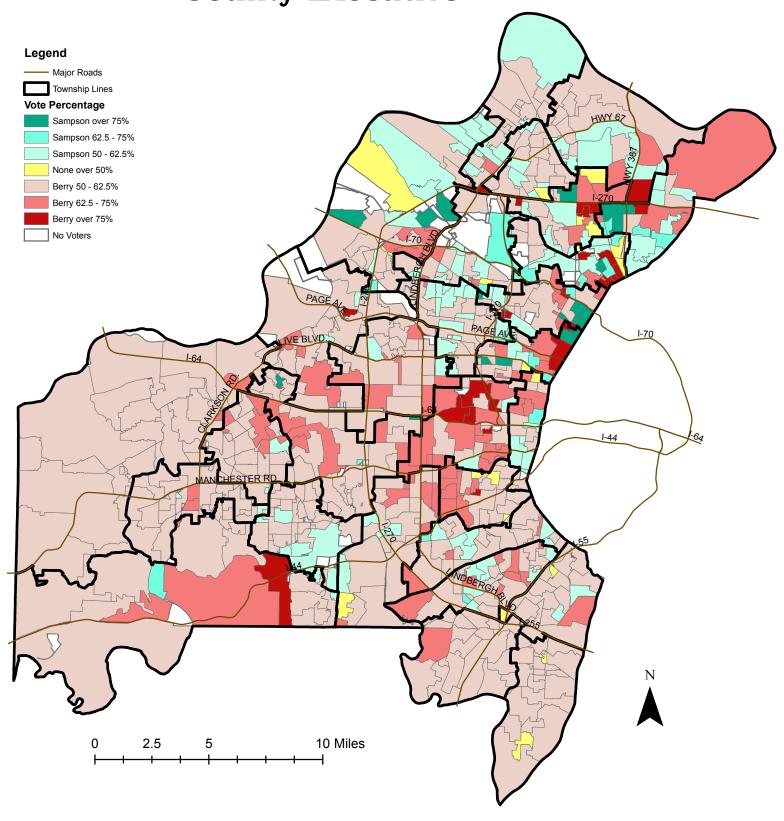
August 2018 Missouri Proposition A (Right to Work)



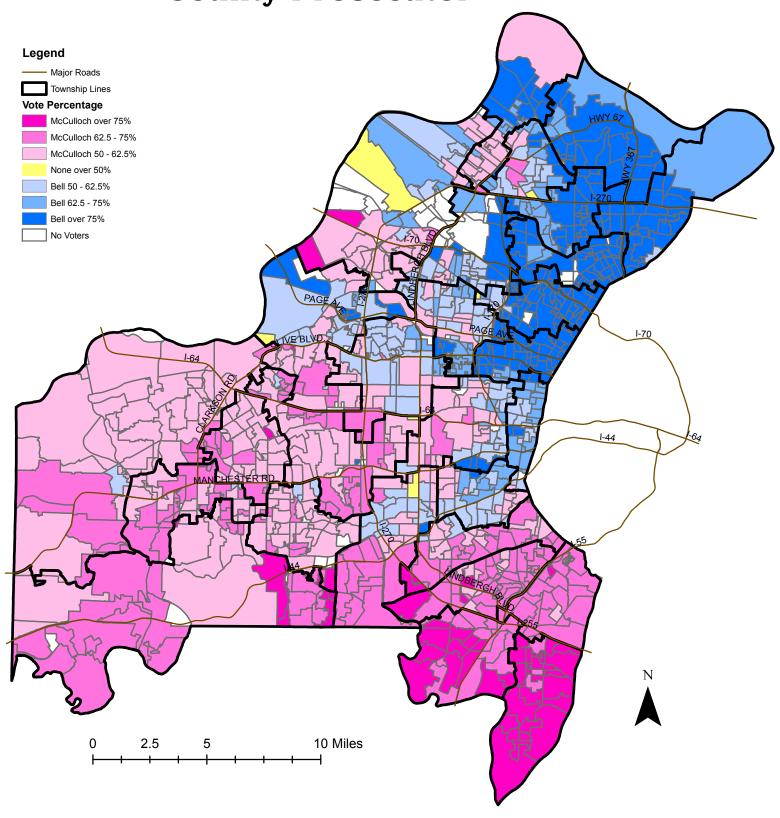
August 2018 Democratic Primary County Executive



August 2018 Republican Primary County Executive



August 2018 Democratic Primary for County Prosecutor



#### **November 6 General Election**

TOTAL COST: \$1.592.591.31 ■ Votes Cast **VOTING MACHINES:** 2,145 664,834 Registered Voters POLING PLACES: 411 **ELECTION WORKERS:** 3.439 REGISTERED VOTERS: 664.834 **VOTES CAST:** 460,349 **OFFICES & ISSUES ON** BALLOT: Voters selected the next U.S. Sentator for 460,349 Missouri, U.S. Representatives for District 1 & 2, and State Auditor. A sweeping ethics reform measure was passed, along with the legalization of Medical Marijuana, an

increase of the Minimum Wage, and a Zoo tax. There were

# November 6 General Election Overview

also over 20 judges up for retention.

- **Voter Turnout**: 69.24%
- Average Age of Election Day Voter: 52.62
- Percentage of Voters Choosing a

Paper Ballot: 55.34%

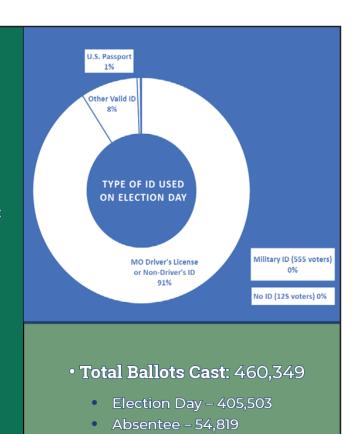
• Percentage of Voters Choosing a

**Touch Screen Ballot: 44.66%** 

Polling Place with the

Largest Number of Voters:

Timbers of Eureka

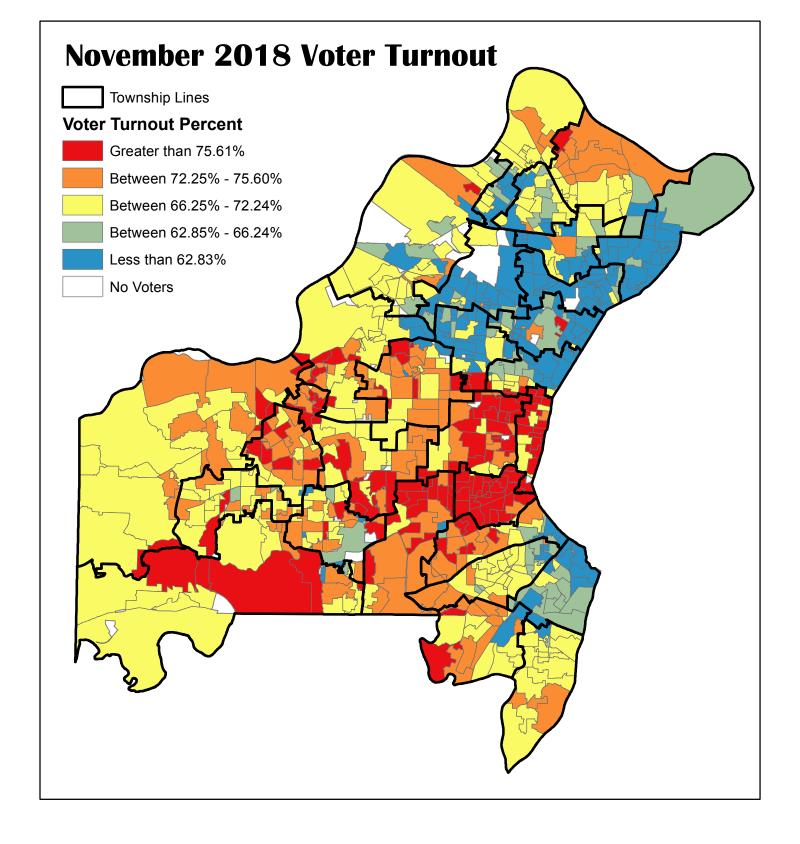


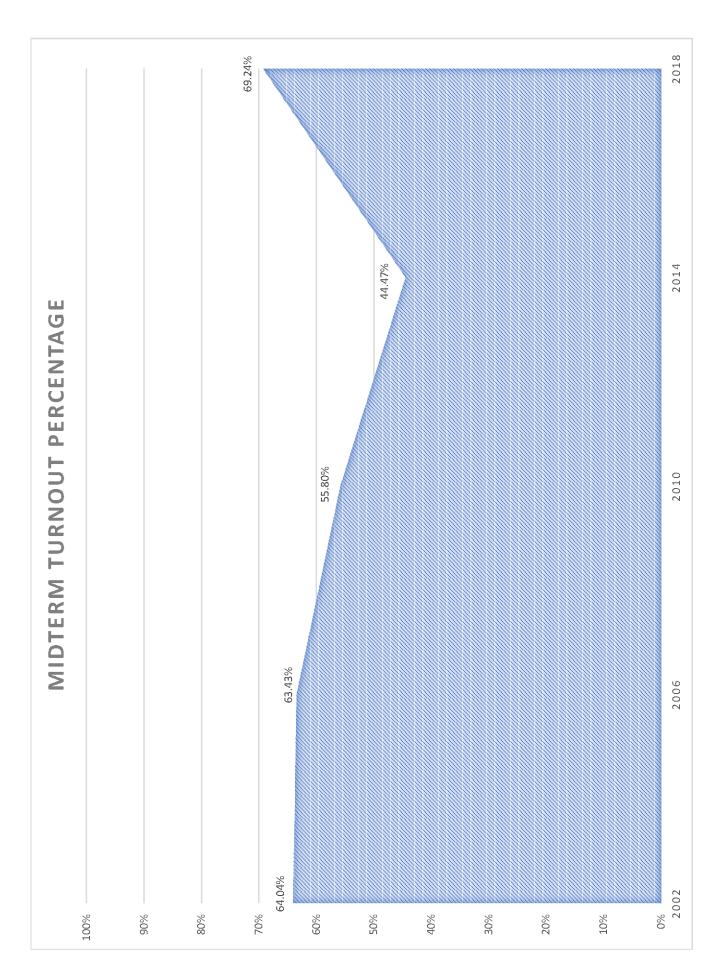
Voters turned out in large numbers for

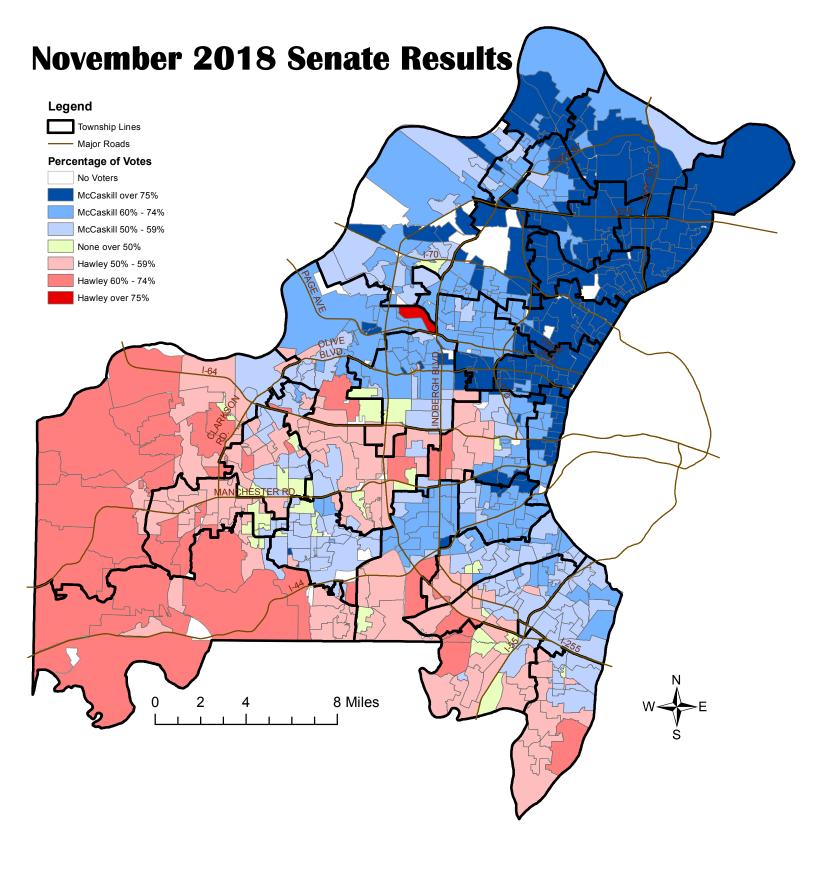
Missouri Midterms 2018: McCaskill Falls, Medical Marijuana Passes

Election Day in St. Louis area

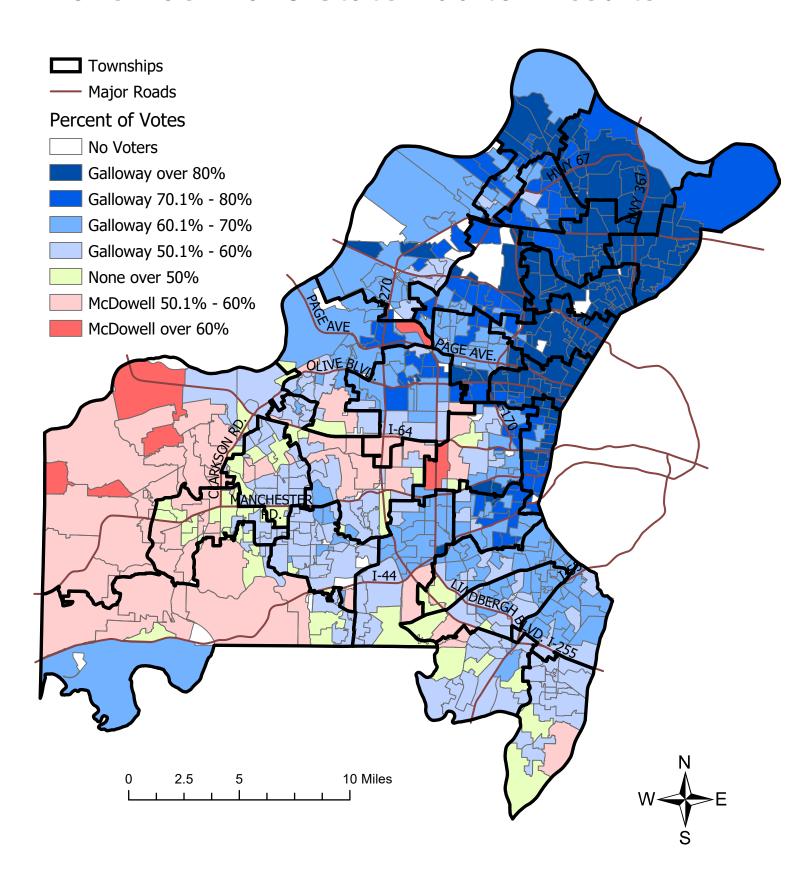
POLITICAL FIX

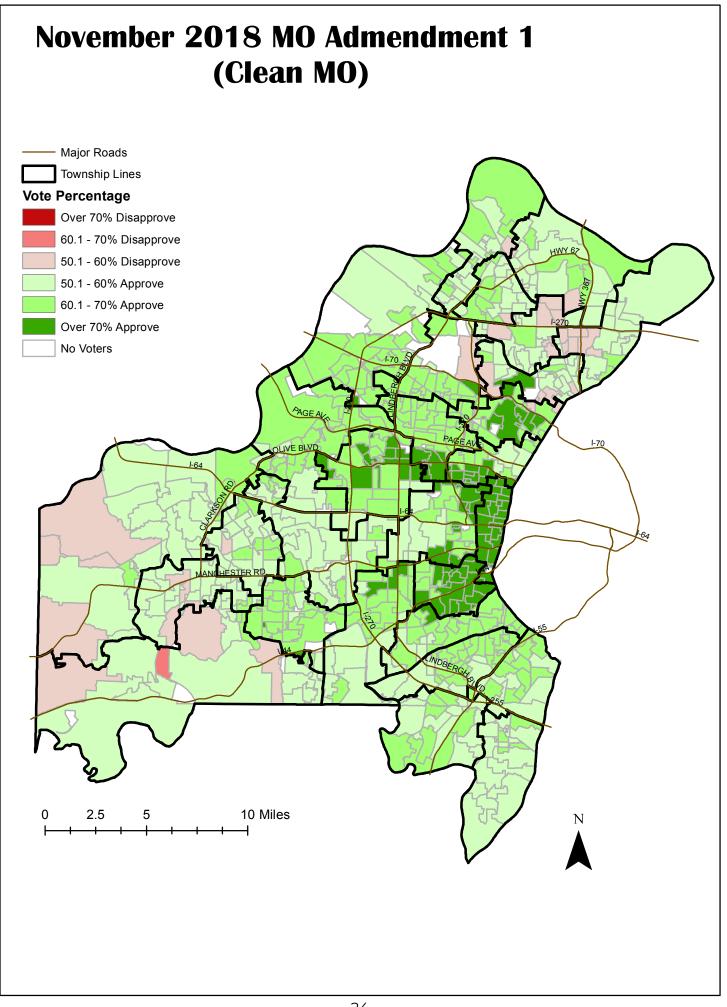


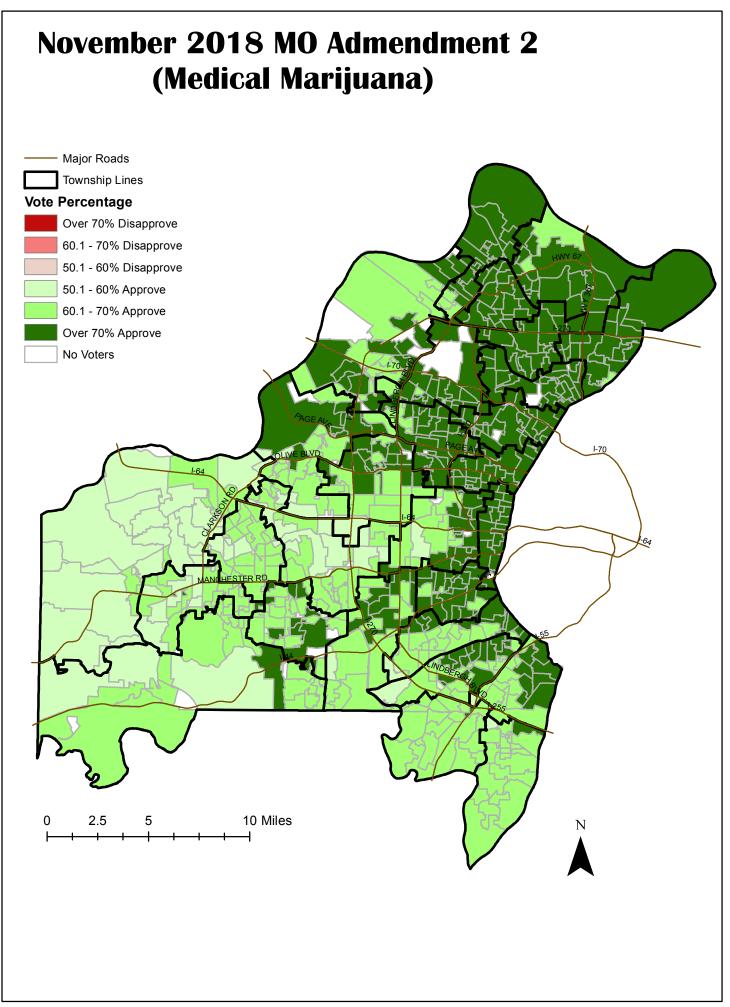


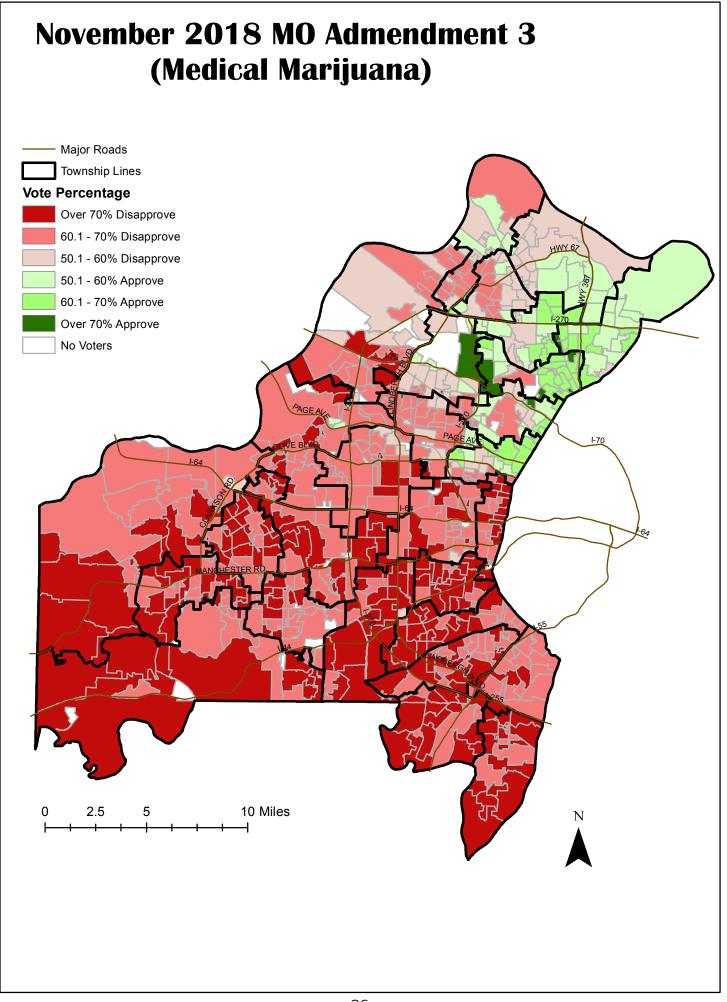


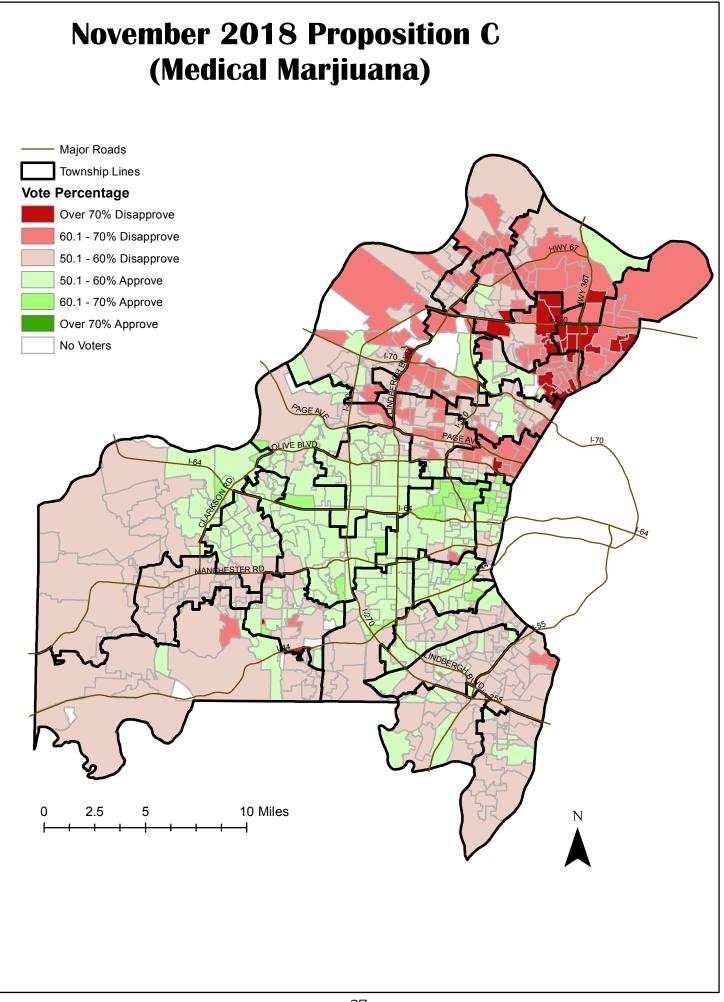
## November 2018 State Auditor Results

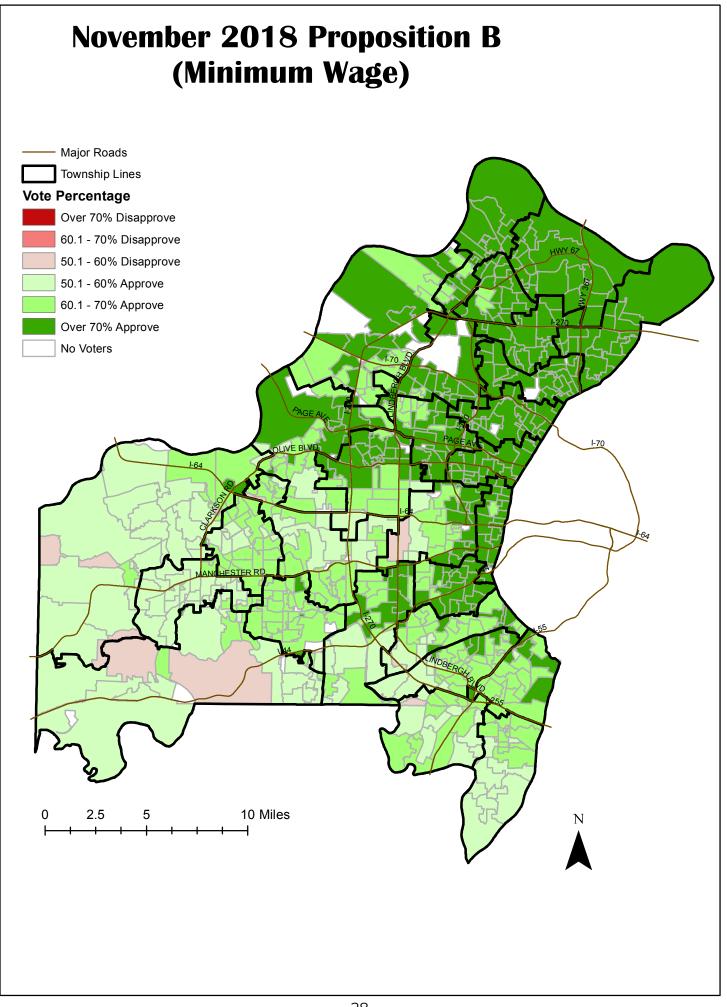


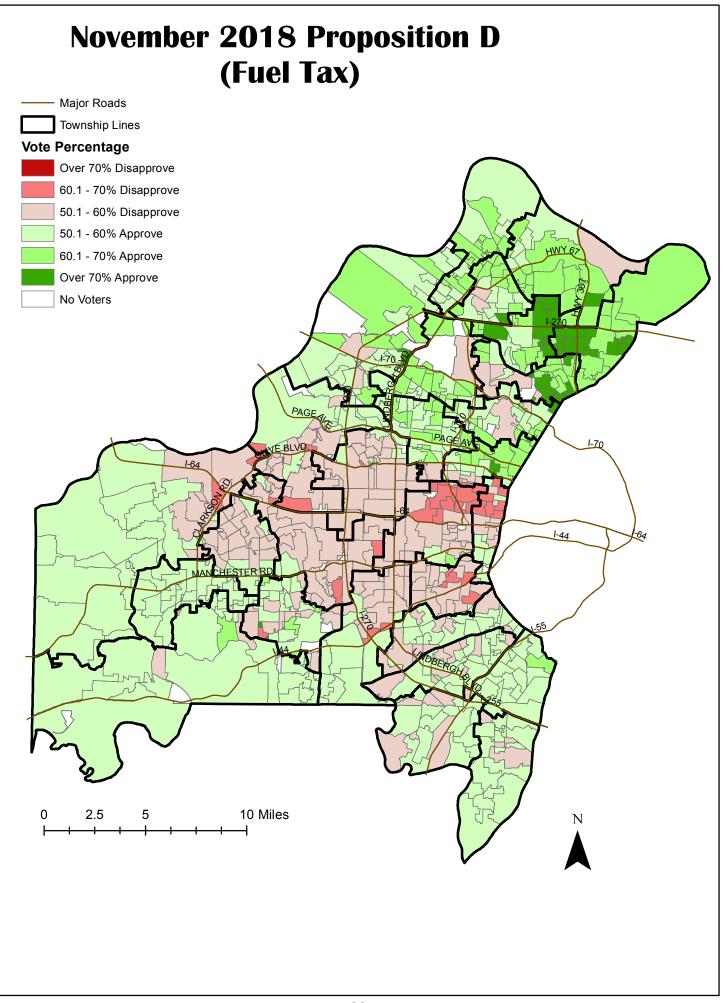












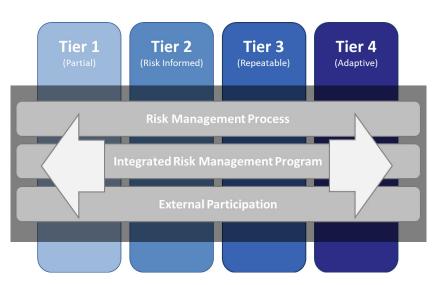
# **Election Security:**Cyber and Beyond

Election Security is a three-legged stool: Cybersecurity, Physical Security, and Societal Security.

In the age of the Mueller investigation and the creation of the Cybersecurity Infrastructure Security Agency, cybersecurity - especially election cybersecurity - has been a primary concern for many Americans. Russian interference in the 2016 Presidential Election left many wondering what, if anything, is being done to protect our voting systems. In regard to election security, the St. Louis County Board of Elections is ahead of the curve. Long before 2016, the St. Louis County BOE had strong physical and cybersecurity practices in place that provide a foundation from which we can adapt as new technologies, resources, and partnerships emerge. Our goal at the St. Louis County BOE is to ensure every voter can feel confident that their choices will be recorded accurately.

#### Cybersecurity

St. Louis County was the first election authority in the state of Missouri to adopt the 2014 NIST cybersecurity framework. NIST is the National Institute of Standards and Technology, a subsidiary of the U.S. Department of Commerce; their "framework is voluntary guidance, based on existing standards, guidelines, and practices for organizations to better manage and reduce cybersecurity risk," as explained by the NIST website. The framework also provides tools to help enable communication about cybersecurity issues amongst internal and external stakeholders.



NIST Framework Implementation tiers

In 2017, we began the data classification stage of our risk assessment, which included mapping our workflows to better understand how data is used and stored across our office. In 2018, we were able to complete this data classification and now we are working to develop a cybersecurity roadmap to ensure we have a response plan as new security threats arise and to build an office culture in which we see cybersecurity awareness as a

vital component of our work rather than an obstacle. In order to build a culture of cybersecurity awareness amongst our staff, we plan to implement comprehensive training programs which will mandate employees complete multiple exercises throughout the year.

During the data classification process, we also took stock of what cybersecurity practices were already in place and serving us well. Since 2014, St. Louis County has employed dedicated

cybersecurity professionals who work closely with the Board of Elections to monitor external threats and help train our workers. We have also been working more closely with the Department of Homeland Security since 2016, so we know of and have support in case of potential terrorist activity, extreme weather events, etc. Additionally, we participate in the Elections Infrastructure – ISAC, which provides with election specific threat intelligence and

threat vulnerability monitoring. And, the St. Louis County BOE regularly participates in local and national conferences regarding cybersecurity so we can share information with our peers and stay informed about current best practices.

Ensuring our data is secure requires balancing the at times seemingly competing goals of keeping our equipment as up-to-date as possible and not introducing new vulnerabilities into the system before Election Day. For example, in the past few years, we have replaced many staff computers that were outdated and unable to

"Continuous improvement is needed to keep up with evolving cyber threats, so we think of our cybersecurity strategy as a living changeable thing."

run the latest software versions to ensure everyone's machine has modern security features. But, we must block all updates to staff computers two weeks before Election Day and two weeks after Election Day (when we certify results) in order to prevent bugs from being introduced to the system which could potentially impact processing voters or tabulating votes.

But, much of the public's concern about election security has revolved around perceived "hackability" of voting machines rather than day-to-day operations of the Election Board. In



Eric Fey speaks at the National Election Security Summit in September 2018

this regard, we continue to be confident that our equipment would be difficult to access due to our security procedures and the nature of the voting machines we use. In the County, we offer voters the choice between two voting methods: touch-screen and paper. Touch-screen voters cast their ballots on ES&S iVotronic machines and paper ballot voters scan their ballots through ES&S M100 machines. Neither of these machines have modems and thus they are incapable of transmitting results to the BOE offices via cellular or internet connections. When a voter casts their ballot using either the touch-screen or paper method both a paper and an electronic record of the voter's selections are created. When using the M100, the voter marks the

paper ballot which is scanned through the machine creating an electrotonic record. When using the iVotronic touch-screen voting machines, on a screen voters make selections which are printed on a paper receipt and recorded on a flash card. On the touch-screen machines a third record of all votes cast at a polling location are also collected on a Personal Electronic Ballot (PEB). The memory cards, paper records, and PEBs must be hand delivered the night of the Election by bipartisan teams to our offices, so we may tabulate unofficial results.

Additionally, neither the iVotronic nor the M100 have updatable software. Rather, they run hardware only. Because the machines themselves cannot be updated, election specific information is coded onto the memory cards within the machines. These memory cards are programed in our "air-gapped" Tabulation Room. The Tabulation Room is considered "air-gapped" because the computers in the Tabulation Room are never connected to the internet and their software is never updated (they all still run on Windows XP). Before the computers

were installed in the Tab Room they were secured by ES&S.

"Continuous improvement is needed to keep up with evolving cyber threats, so we think of our cybersecurity strategy as a living changeable thing," explains Michael Ajero, Security Manager for St. Louis County IT. This ever-evolving latticework of our cybersecurity policies and practices rests upon the foundation of physical security we have built at the BOE.

#### **Physical Security**

Our equipment throughout the entire chain of custody is handled by bipartisan teams. No one person can be in the Tabulation Room alone. To enter the room, an approved Republican and Democratic staff member must swipe their badges at the same time. A bipartisan team



An Incendiary CBS Headline from September 2018

in the Tab Room codes all memory cards. The memory cards are then placed into the voting machines by a bipartisan team of warehouse staff members. Once the cards are inserted, they are sealed with tamper evident blue tape seals and the machines are then tested by that bipartisan team. The machines also go through a Known Test and a Public Test. Once all tests have been completed, the machines are locked into their respective cases. All equipment is delivered from the warehouse to the polling location by a bipartisan team. Typically, the delivery process takes 7 teams 6 days to complete in a County-wide election.



Bipartisan ID Scanners infront of the Tab Room

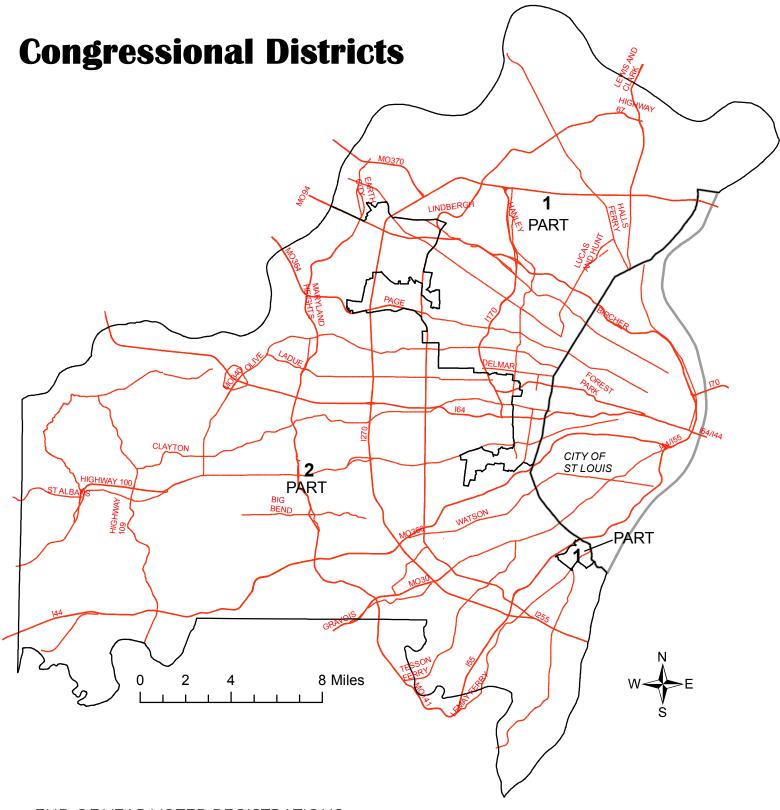
Once at the polling location, bipartisan teams of Supervisor and Assistant Supervisor Election Judges verify all seal numbers before utilizing the equipment at their polling place. At the close of Election Day, the memory cards, PEBs, and the paper vote records are all sealed in orange bags by Election Judges. The rest of equipment is re-locked and sealed after the last voter has been processed and all machines are closed until it can be picked up by a bipartisan warehouse team in the coming days. The orange bags containing the voted materials are dropped off on Election night by a bipartisan set of Election Judges to a bipartisan Turn-In Deputy team. Once the Turn-In Deputies have collected all bags from their assigned locations. they transport everything back to the Board of Elections offices where all materials are checked-in by bipartisan teams. In the Tabulation Room, votes are initially counted from memory cards and PEBs by yet another bipartisan team. During the audit process which occurs in the two weeks following an election, the vote totals collected from the memory cards and PEBs are checked against the paper records by bipartisan teams.

#### **Societal Security**

While there is much we can do to ensure the cyber and physical security of elections, at times the societal security – public confidence that election results are accurate and belief that voting is an important part of our democracy – can seem particularly difficult to influence even as the Board of Elections. We are trying to bolster public faith in elections by providing people with knowledge about elections and by being as transparent as possible about our procedures. We are sharing information about our security practices through social media for the first time to give voters an inside look at what goes into administering an election. Social

media provides another forum in which voters can get their questions answered. We also provide opportunities for the public to come and observe our work — our monthly Board Meeting is always open to the public as is the Public Test we do of the voting equipment before each election. On Election Night, both media and public observers watch us tabulate unofficial results. We are confident that as the public learns more about elections in general and our practices here in St. Louis County, they will see that we are rising to the challenge of administering elections in the digital age.

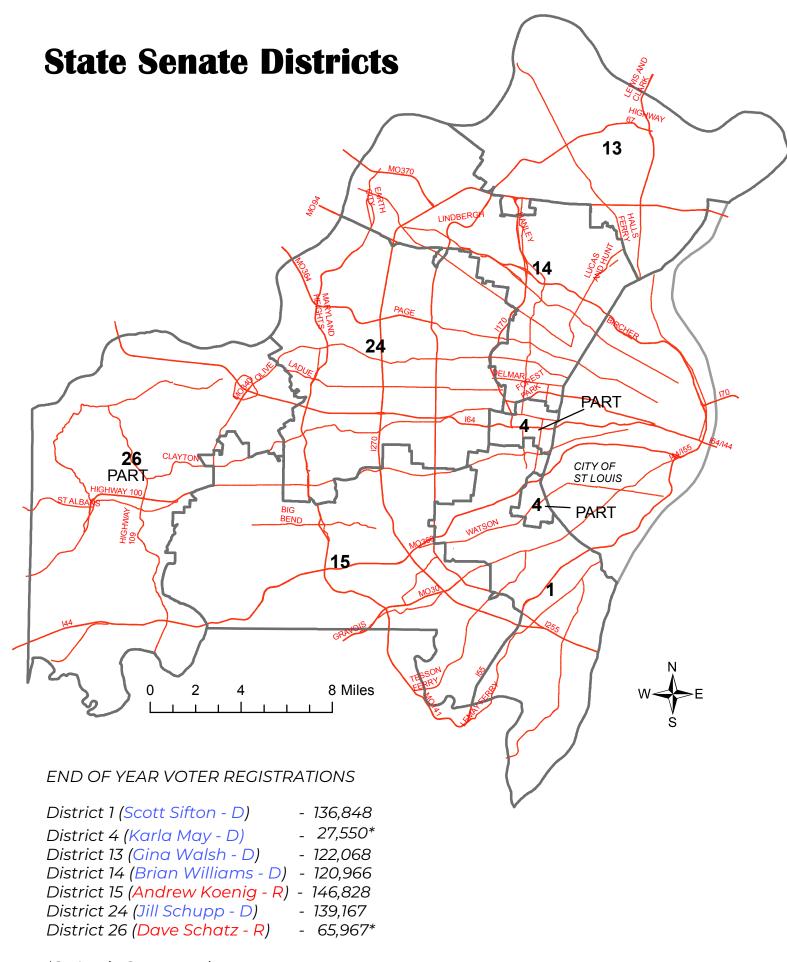




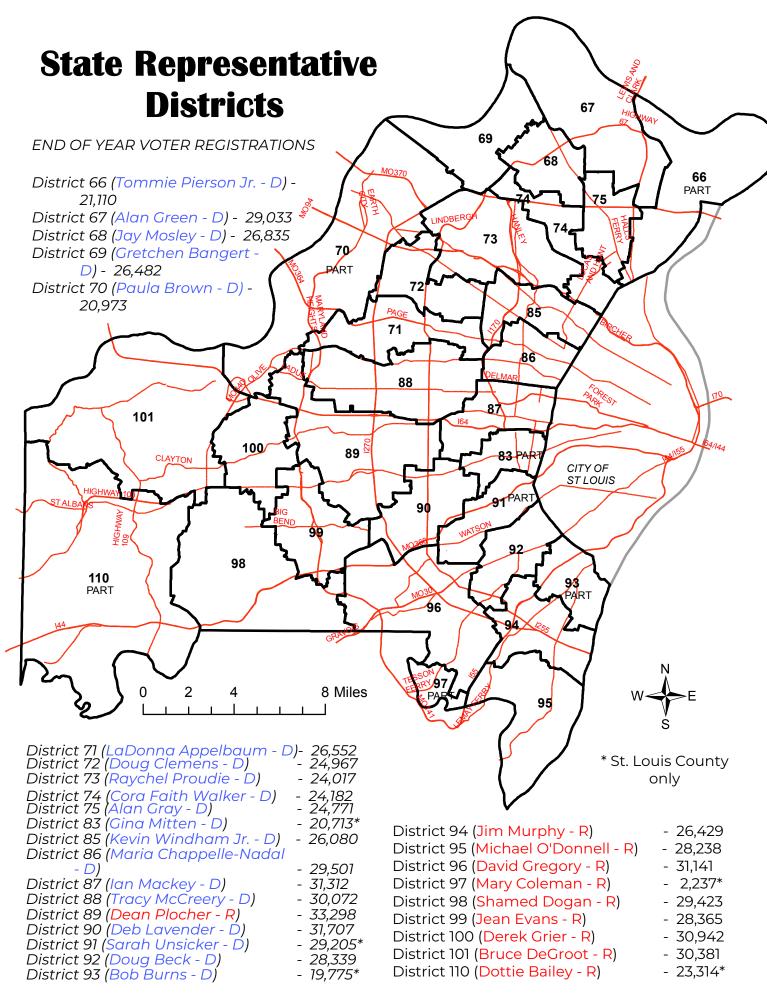
END OF YEAR VOTER REGISTRATIONS

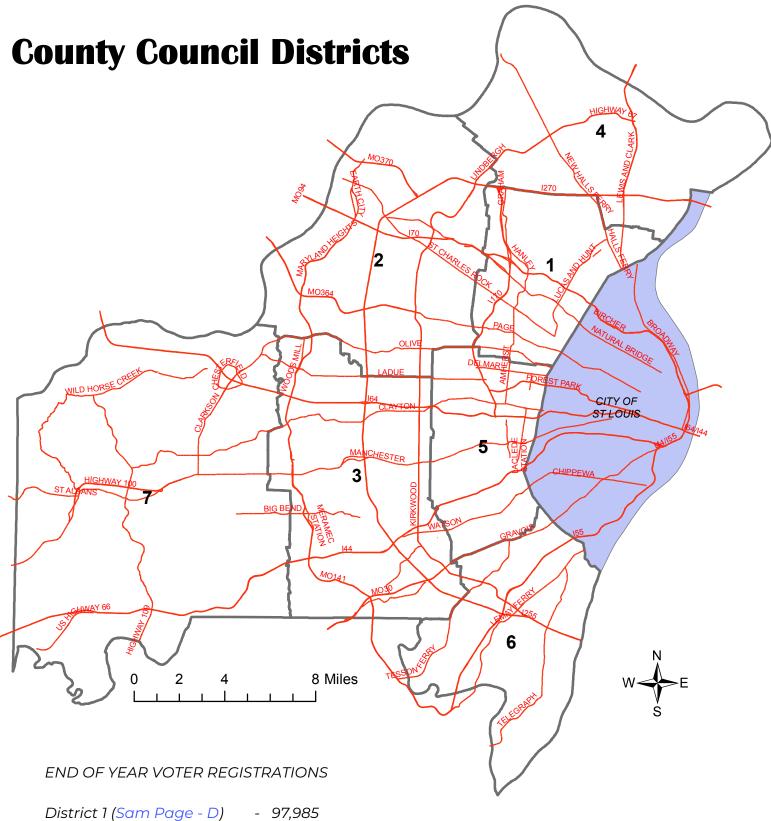
District 1 (Rep. William Lacy Clay Jr. - D) - 302,434\* District 2 (Rep. Ann Wagner - R) - 456,960

<sup>\*</sup> St. Louis County only

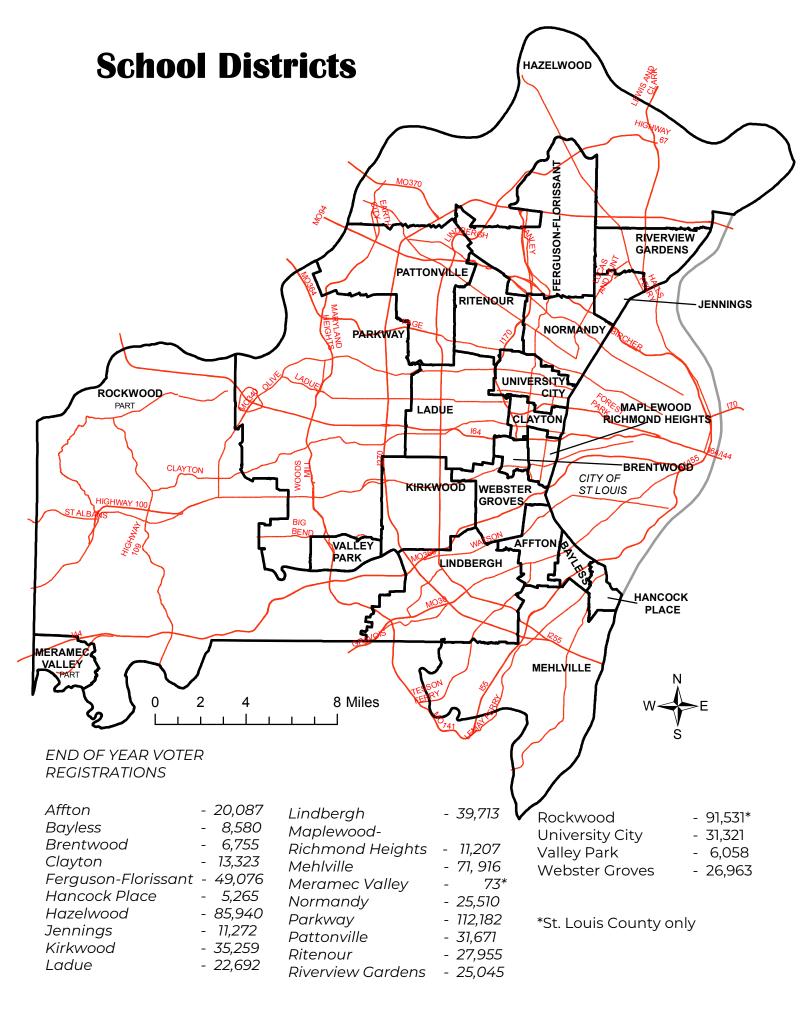


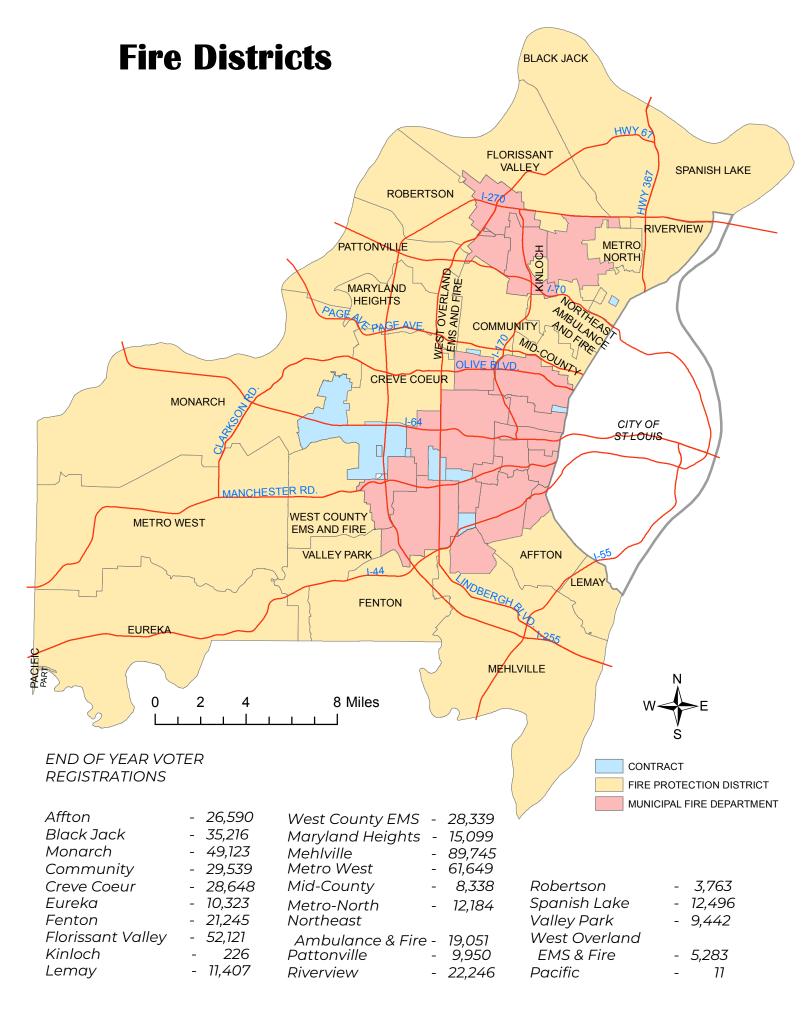
<sup>\*</sup>St. Louis County only

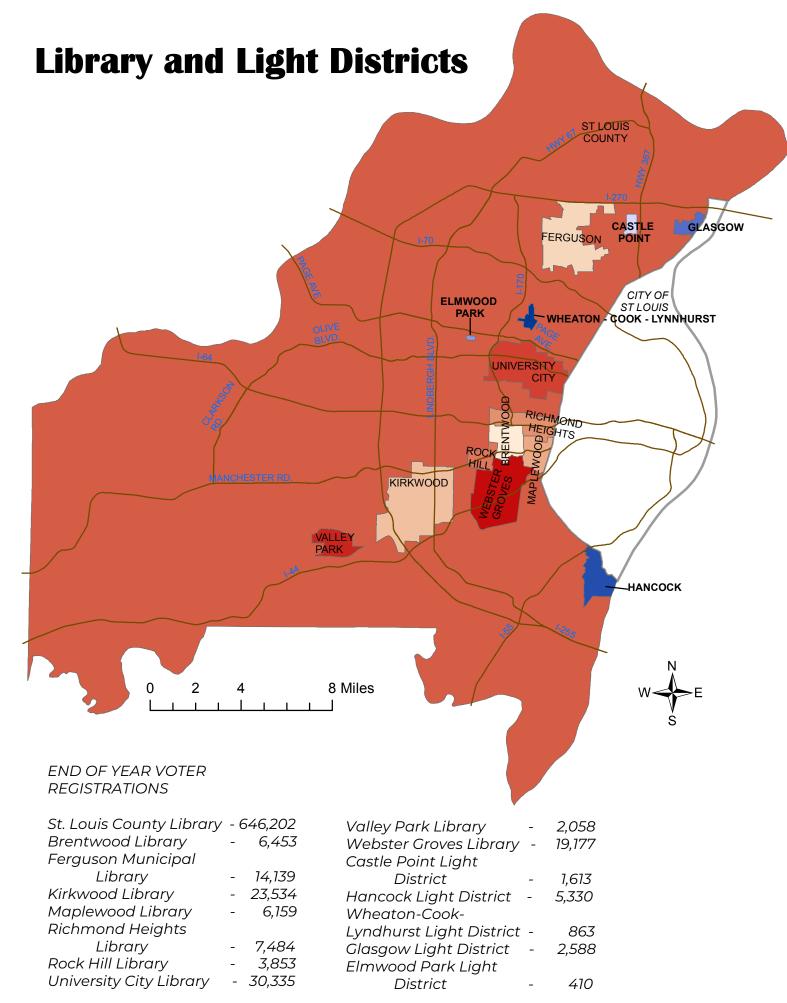




District 1 (Sam Page - D) - 97,985 District 2 (Hazel Erby - D) - 101,107 District 3 (Tim Fitch - R) - 119,085 District 4 (Rochelle Gray - D) - 101,477 District 5 (Lisa Clancy - D) - 117,262 District 6 (Ernie Trakas - R) - 107,293 District 7 (Mark Harder - R) - 115,185

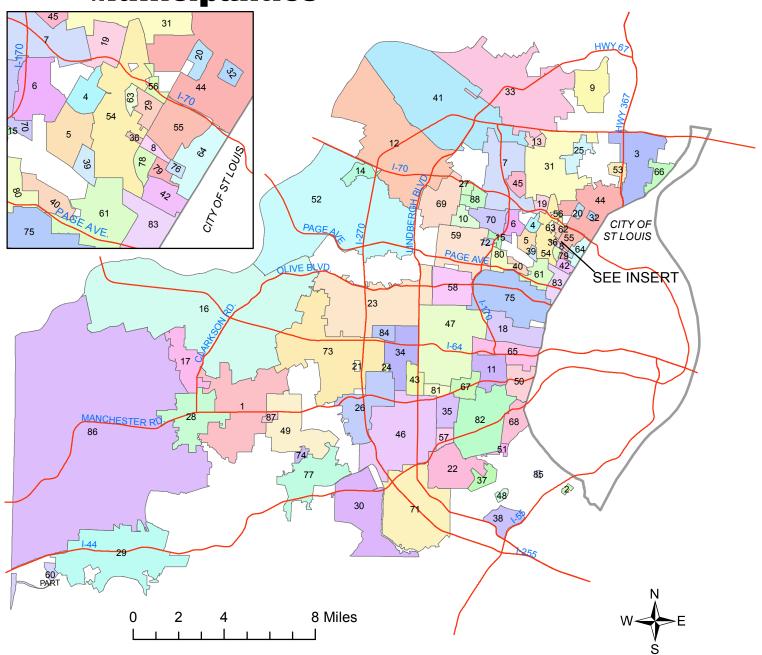








**Municipalities** 



END OF YEAR VOTER		45 City of Kinloch	- 226
REGISTRATIONS			- 24,258
		47 City of Ladue	- 7,815
•	237,870		- 1,089
<u> </u>	- 24,420	49 City of Manchester	- 14,174
2 City of Bella Villa -	525	50 City of Maplewood	- 6,159
3 City of Bellefontaine		51 Village of Marlborough	- 1,389
Neighbors -	7,667	52 City of Maryland	
4 City of Bellerive Acres -	178	Heights	- 18,635
5 City of Bel-Nor	- 1,206	53 City of Moline Acres	- 1,705
6 City of Bel-Ridge	- 1,710	54 City of Normandy	- 2,861
7 City of Berkeley	- 6,217	55 City of Northwoods	- 3,211
8 City of Beverly Hills -	418	56 Town of Norwood	
9 City of Black Jack	- 5,049	Court	- 505
10 City of Breckenridge		57 City of Oakland	- 1,063
Hills	- 2,406	58 City of Olivette	- 6,198
11 City of Brentwood	- 6,453	59 City of Overland	- 10,789
12 City of Bridgeton	- 8,529	60 City of Pacific	- 77
13 City of Calverton Park -	908	61 City of Pagedale	- 2,212
14 Village of Champ	- 11	62 City of Pasadena Hills	- 799
15 City of Charlack	- 1,000	63 Village of Pasadena	
16 City of Chesterfield -	38,849	Park	- 348
77 01 1 1 1 1	- 2,329	64 City of Pine Lawn	- 2,324
18 City of Clayton	- 11,907	65 City of Richmond	,
19 City of Cool Valley	- 857	Heights	- 7,484
20 City of Country Club		66 Village of Riverview	- 1,587
Hills -	- <i>770</i>	67 City of Rock Hill	- 3,853
21 Village of Country		68 City of Shrewsbury	- 4,957
Life Acres	- 96	69 City of St. Ann	- 9,099
	- 10,162	70 City of St. John	- 4,257
	- 15,029	71 City of Sunset Hills	- 7,439
24 City of Crystal Lake	10,023	72 Village of Sycamore	.,
Park -	438	Hills	- 497
25 City of Dellwood -	3,511	73 City of Town & Country	
26 City of Des Peres -	7.567	74 City of Twin Oaks	- 317
27 City of Edmundson -	(00	_	- 30,335
28 City of Ellisville -	7.000	76 Village of Uplands	00,000
29 City of Eureka -	0.7.4.6	Park -	- 328
30 City of Fenton -		77 City of Valley Park	- 4,833
31 City of Ferguson -	7 / 770	78 City of Velda City	- 1,034
32 City of Flordell Hills -		79 City of Velda Village	1,00 1
33 City of Florissant -	77.001	Hills	- 877
34 City of Frontenac -	7010	80 City of Vinita Park	- 1,548
35 City of Glendale -	5,022	81 City of Warson Woods	•
36 Village of Glen Echo	3,022	82 City of Webster Groves	
Park -	115	83 Village of Wellston	- 1,514
37 Town of Grantwood	115	84 City of Westwood	- 268
Village -	781	85 Village of Wilbur Park	- 344
38 City of Green Park -	1,996	86 City of Wildwood	- 29,149
39 City of Greendale -	- 535	87 City of Winchester	- 1,039
•		88 City of Woodson	1,000
40 Village of Hanley Hills -		Terrace	- 2,559
41 City of Hazelwood -	,	Village of Mackenzie	- 2,559 - 89
12 111149 01 11110 01 0110	- 933 757	_	
43 City of Huntleigh	- <i>357</i>	(Not pictured - dissovled k	Jy
44 City of Jennings -	9,856	vote in Nov '18)	

# Missouri's Voter ID Law: Do You Need to Show It to Vote?

In November 2016, Missouri voters approved new photo ID provisions for voting, Constitutional Amendment 6, with 63% of the vote. While the margin of victory in St. Louis County was slimmer, the amendment still received approval from 53.72% of voters. This law gave registered Missouri voters three options at the polling place: Option 1 – show a piece of photo identification provided by the state of Missouri or the Federal Government (e.g. a MO Driver's License, MO Non-Driver's ID, a Passport, or Military ID, etc.) with a photo to vote normally; Option 2 – show another valid form of identification (e.g. a Voter ID Card, a Notice of Election Card, a Bank Statement, an out-of-state Driver's License, etc.) and sign a legally binding statement swearing that you are who you say you are, you know you need a photo ID to vote, and that you know you can receive one for free from the Secretary of State of Missouri; Option 3 – if you had no ID at all, but were a registered voter, you could cast your ballot via Blue Provisional as long as the signature on the outside of the provisional ballot matched the signatures on file in your voter registration record. Fully in effect from June 2017 through October 2018, the photo ID law has drawn much attention from the media, activists, officials, and the public. Let's take a closer look at its history, implementation, the 11th hour court decision, and where the law stands now.



ID Sign Initially Provided by the Secretary of State's Office



Modified ID Sign Used in STL Co for the November 2018 Election



ID Sign that Will be Used in 2019 in STL Co

#### **Passage**

Before going to the ballot, Amendment 6 survived a veto by then Governor Jay Nixon on July 7, 2016. The law is an example of what is referred to as a "legislatively-referred constitutional amendment" which is one of three ways in which the Missouri Constitution can be amended. When the amendment is legislatively referred, it means that either the Missouri House of Representatives or the Missouri Senate has proposed the amendment and both bodies have passed it with a simple majority. Once it has been passed by both houses, it then goes before voters. If voters approve the measure with a simple majority, the Constitution is

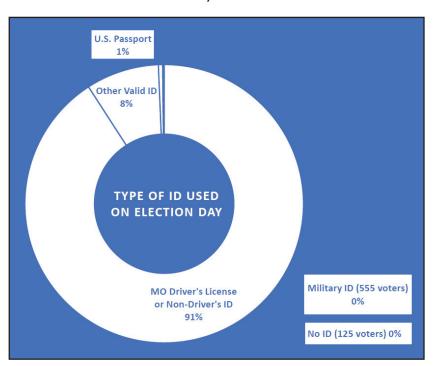
amended. The amendment was initially proposed in the Missouri House. It was one of two measures: the first, House Joint Resolution 53, asked voters to amend the constitution to enact a photo ID requirement – this is ultimately what became Amendment 6; the second, HB 1631, provided a legal basis for a photo ID requirement if the amendment passed. Gov. Nixon vetoed HB 1631 to undermine the legal foundation of the measure. However, because the bill initially passed with such high margins (112-40), the legislators were able to override the veto in a special September session.

#### **Implementation**

After the amendment was approved by voters in November 2016, it went into effect in June 2017. In order to raise voter awareness of the new photo ID law, Jay Ashcroft - the Secretary of State of Missouri – spent 4 million dollars on voter education efforts. Generally, St. Louis County voters use a Missouri Driver's license to vote. For example, in November 2018 91% of voters showed a Missouri Driver's License or Non-Driver's ID. Thus, the transition for most of

our voters to the new law was a relatively simple one. To educate our Election Judges, we incorporated the new law into all of our Election Judge classes, as well as into the manuals.

One significant change for our Election Judges, though, was having provisionals available in every election. Previously, Yellow Provisionals were only available in Federal and State Elections. Yellow Provisionals allow voters to mark selections on a paper ballot if election workers are uncertain if they are registered or have already submitted an absentee ballot. If, once the provisional is evaluated at the Board of Elections, we discover that the voter is registered in St. Louis County and has not submitted an



Types of IDs shown by voters on Election Day - November 6, 2018

absentee ballot then the ballot is cast. In order to receive a Yellow Provisional, voters still have to show some form of ID. Blue Provisionals were called for in Amendment 6 and provided registered St. Louis County Voters with a way to cast a ballot without showing an ID in local elections for the first time. While election judges are still adjusting to the difference between Yellow and Blue Provisionals, providing Blue Provisionals makes all elections accessible to all registered voters even those with no identification.

#### **Court Decision**

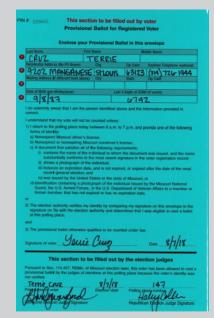
But there was one aspect of the law that remained unclear, if voters chose "Option 2" - i.e. showing a non-photo ID and signing the sworn statement - no one knew if they would then be required to get a photo ID or if they would be penalized for not getting a photo ID. Additionally,

no one seemed to know if voters could sign this same statement multiple elections in a row and continue to vote without a photo ID.

It was this vagueness that ultimately led a Cole County judge to block part of the photo ID law in October of 2018. A group called Priorities USA filed the lawsuit and Judge Richard Callahan ruled that it was misleading to say that a "Photo ID" was necessary to vote and that the sworn statement for "Option 2" voters was also misleading as again it stated that a photo ID was necessary to vote.

#### Blue Provisionals: How do they work?

Blue Provisionals allow registered St. Louis County Voters with no ID to cast a ballot if we are able to verify the voter's identity through signature matching.



Before beginning the provisional process with voters, election workers verify that the voter is registered. If they are registered but do not have any form of ID with them at the polling place, the voter is allowed to complete a paper ballot. This paper ballot is then placed in the Blue Provisional Envelope. The voter seals this envelope and signs the outside. The ballot is NOT run through the scanner at the polling place.

The envelope with the ballot inside is delivered to the BOE on Election Night. During the certification process (the 2 weeks following the election when we verify official results), Election Board staff check the signature from the Blue Provisional envelope against that voter's record. If the signatures match, then the envelope is opened and the ballot inside is counted. If the signature is missing or does not match, then the envelope is NOT opened and the ballot inside is not counted.

When the initial ruling on October 9 was released, Secretary of State Jay Ashcroft Ashcroft argued that, "the timing of this ruling is unduly creating mass confusion. Judge Callahan's decision directs the STATE not to use the statement; however, local election authorities enforce the statement requirement and so it is not clear if they are bound by the judge's decision." It was not until October 23 – just weeks before the November 6 election - that the judge clarified this ruling applied to local election authorities.

The timing of the decision left the Board of Elections with very little time to react. The majority of our workers had already been trained on the Photo ID law as it stood before the court decision. To get the updated information out to our workers we sent text messages, robo-calls, and emails. The updates were also included in the What's New Letter sent to all Supervisors and Assistant Supervisors. Each polling location was also given a new voter ID sign. Luckily our incredible Election Judges adapted quickly and there were few problems on Election Day.

### Where do we go from here?

We still do not know exactly what will happen with the photo ID law in the future, but we have updated all materials and training classes to reflect the law as it stands now. Voters have many options on Election Day – they may show any of the acceptable forms of identification (all those formerly included in Option 1 and Option 2) to vote normally and no voter will be required to sign the additional statement. Registered voters with no ID may still vote via Blue Provisional

# **Acceptable Forms of Identification**

include but are not limited to:

MO Driver's License\*
MO Non-Driver's ID
United States Passport or Passport Card
Military ID

ID from a MO Institute of Higher Education Voter ID Card

Notice of Election/Sample Ballot Card (w/ barcode)

Bank Statement Current Utility Bill

Government or Payroll Check

\*Bolded options may be unexpired or expired

Types of IDs voters can show to vote normally as of October 2018







# St. Louis County Political Central Committees

Demo	ocrat	Repub	lican	Liberta	arian
AIRPORT					
Marianne Solari Curt Pierce, II	(314) 428-7283 (314) 681-9659	Bruce Buwalda Becky Buwalda	(314) 291-4483 (314) 291-4483	Tom Rowlette Ashley Vinson	(314) 303-6867 (808) 292-3896
		BONHO	OMME		
Jeanette Langton Dennis Roach	(314) 698-2608 (314) 835-1785	Janice Perdue DeWeese Matt Maher	(636) 343-5360 (314) 898-3625	Vacant Vacant	
		CHESTE	RFIELD		
Marti Maurer Brian Legate	(314) 703-8701 (314) 503-6259	Norm Baxter Judy Hon	(636) 532-3949 (314) 265-4867	Vacant Vacant	
		CLAY	TON		
Cindy Brown Steve Stenger	(314) 647-5266	Maryann Rober David Stokes	(314) 993-1990 (314) 276-6305	Michael G. Lewis Vacant	(314) 395-8676
		CONC	ORD		
Marilyn Beck Otto	(314) 603-7410	Casilda (Chris) Struckhoff Anthony	(314) 849-2226	Vacant	
Schoenberg, III	(314) 630-2894	Pousosa	(314) 517-1482	Vacant	
		CREVE	COEUR		
Sue Meredith Burton	(314) 878-2088	Jeannine Stuart	(314) 991-3998	Stephen Johnson	(314) 608-7436
Boxerman	(314) 994-9133	Neal Breitweiser	(314) 805-6020	LaDonna Higgins	314) 997-0291
FERGUSON					
Rochelle Walton Gray Michael Person	(314) 477-0841 (314) 315-5525	James Knowles Lisa Kaliski	(314) 521-1043 (314) 521-8615	Nick Kasoff Vacant	(314) 991-7740
FLORISSANT					
Mary Elizabeth Dorsey Sean Weller	(314) 831-2134 (314) 458-8673	Teresa Stone John Keck	(314) 830-4884 (314) 600-8027	Bryan Koen Vacant	(314) 593-0901
GRAVOIS					
Shannon Weber Sen. Scott Sifton	(573) 645-5170 (314) 591-6961	Jennifer Bird Russell Dahmer	(314) 471-4606 (314) 843-6845	Ismaine Ayouaz Vacant	(314) 443-5620

# Democrat Republican

# Libertarian

# **HADLEY**

Gina Mitten Nelson Mitten	(314) 644-0919 (314) 644-0919	Carol Riess Dan O'Sullivan	(314) 727-2817 (314) 781-7187	Vacant Vacant	
JEFFERSON					
Carol Evans Ron Zager	(314) 962-1903 (314) 961-4279	Gretchen Logue Scott Boston	(314) 378-6568 (314) 914-7853	Vacant Vacant	
		LAFAY	ETTE		
Helena Webb Bob Levine	(636) 394-4370	Mark Harder Patti Carroll	(314) 852-8933 (314) 527-8557	Vacant Vacant	
		LEM	AY		
Diane Kasten Michael Koeller	(314) 799-4290 (314) 556-5191	Linda Bowen Nathan Brekel	(314) 681-7003 (314) 877-9310	Vacant Vacant	
		LEWIS &	CLARK		
Carol Stroker Tim Jones	(314) 895-1807 (314) 921-8723	June Schmidt David Blanke	(314) 838-3239 (314) 837-0484	Vacant Vacant	
		MARYLAND	HEIGHTS		
Dale Steinberg David Steinberg	(314) 469-1649 (314) 469-1649	Sandra Chase Tom Wilsdon	(314) 439-0615 (314) 434-6872	Emil Peter Vacant	
		MERA	MEC		
				- 1	
Vicki Biggs Steven Biggs	(636) 587-2272 (636) 587-2272	Rene Artman Tim Fitch	(636) 225-4325 (314) 267-1994	Raymond Harbert Vacant	(636) 227-6297
	` '		(314) 267-1994	Harbert	(636) 227-6297
	` '	Tim Fitch  MIDLA  Carol Downen Mark Hanses	(314) 267-1994 <b>AND</b> (314) 427-5411 (314) 427-8981	Harbert Vacant Vacant	(636) 227-6297
Steven Biggs  Suzanne Jackson Gerard Burke	(636) 587-2272 (314) 703-5281 (314) 993-2059	Tim Fitch  MIDLA  Carol Downen  Mark Hanses  MISSOUR	(314) 267-1994 AND (314) 427-5411 (314) 427-8981 PLI RIVER	Harbert Vacant Vacant Vacant	(636) 227-6297
Steven Biggs Suzanne Jackson	(636) 587-2272 (314) 703-5281	Tim Fitch  MIDLA  Carol Downen  Mark Hanses  MISSOUR	(314) 267-1994 AND (314) 427-5411 (314) 427-8981 EI RIVER (314) 265-3824	Harbert Vacant Vacant Vacant	(636) 227-6297
Steven Biggs  Suzanne Jackson Gerard Burke  Asma Raza	(636) 587-2272 (314) 703-5281 (314) 993-2059 (314) 579-0632	Tim Fitch  MIDLA  Carol Downen Mark Hanses  MISSOUR  Sue Allen Mark Dunn	(314) 267-1994 AND (314) 427-5411 (314) 427-8981 EI RIVER (314) 265-3824 (314) 786-1200	Harbert Vacant Vacant Vacant	(636) 227-6297
Steven Biggs  Suzanne Jackson Gerard Burke  Asma Raza	(636) 587-2272 (314) 703-5281 (314) 993-2059 (314) 579-0632	Carol Downen Mark Hanses MISSOUR Sue Allen Mark Dunn NORM Jennifer McKnight	(314) 267-1994  AND  (314) 427-5411 (314) 427-8981  PI RIVER  (314) 265-3824 (314) 786-1200  ANDY  (314) 276-8414	Harbert Vacant  Vacant  Vacant  Vacant  Vacant  Vacant  Vacant	(636) 227-6297
Steven Biggs  Suzanne Jackson Gerard Burke  Asma Raza Al Gerber  Karen Pierre	(636) 587-2272 (314) 703-5281 (314) 993-2059 (314) 579-0632 (314) 409-4727	Carol Downen Mark Hanses MISSOUR Sue Allen Mark Dunn NORM Jennifer McKnight	(314) 267-1994  AND  (314) 427-5411 (314) 427-8981  EI RIVER  (314) 265-3824 (314) 786-1200  ANDY  (314) 276-8414 (314) 302-3937	Harbert Vacant  Vacant  Vacant  Vacant  Vacant  Vacant  Vacant	(636) 227-6297

# **Democrat**

# Republican Libertarian

## **NORWOOD**

Yolonda Fountair -Henderson	n (314) 323-9077	Jennifer Krupp	(314) 662-0517	Vacant	
Ted Hoskins	(314) 524-6647	Vacant	(014) 002 0017	Vacant	
		OAKV	'ILLE		
Joan Barry Bob Ford	(314) 487-1558 (314) 846-5479	Celeste Witzel Kurt Witzel	(314) 892-2812 (314) 892-2812	Vacant Vacant	
		QUE	ENY		
Alexis Miller Francis "Butch"	(314) 852-5143	Jennifer Clifton	(314) 603-3486	Vacant	
Miller	(314) 614-5390	Adam Bohn	(314) 604-9913	Vacant	
		ST. FERD	DINAND		
Chevon Weaver Tony Weaver, Jr.	(314) 323-0361	Jim Rowe Vacant	(314) 868-0136	Theodis (Ted) Brown, Sr. Julie Stone	(314) 388-4478 (636) 242-1776
		SPANISI	H LAKE		
Gwen Reed	(314) 741-4738	Diane Wildman Robert (Bobby)	(314) 397-9758	Jeff Coleman	(314) 438-9202
Tony Weaver	(314) 653-6300	Koch	(314) 831-2483	Vacant	
TESSON FERRY					
Jane Koeller Bernie Ryan	(314) 416-0223 (314) 416-7194	Christy Hessel John Judd	(314) 845-6879 (314) 416-4605	Vacant Vacant	
UNIVERSITY					
Hazel Erby James Cotter	(314) 997-0692 (314) 725-5921	Sarah Davoli Ted Engler	(314) 725-4169 (314) 997-5553	Vacant Vacant	
WILDHORSE					
Canadace Farmer Dennis Lavallee	(636) 299-0537 (636) 458-5900	Cindy Pool Ken Newhouse	(314) 757-2316 (636) 236-3757	Vacant Vacant	

# **Board of Elections Staff**

# **DIRECTORS OF ELECTIONS**

Eric Fey-D (314) 615-1950 Rick Stream-R (314) 615-1955

#### **DEPUTY DIRECTORS**

Julie Leicht-D (314) 615-1831 Christian Tolbert-R (314) 615-1853

#### **ADMINISTRATIVE ASSISTANTS TO THE DIRECTORS**

Hannah Talley-D (314) 615-1851 Rosemarie Moss-R (314) 615-1854

ASSISTANT DIRECTORS Amy Blankenship-R Daryl Brown-D Theresa Dintleman-R	\$ (314) 615-1812 (314) 615-1820 (314) 615-1804	Brian Van Hook-D Rich Wattler-D Lance Wilson-D	(314) 615-1819 (314) 615-1971 (314) 615-1816
Laura Goebel-D David Greenwalt-R	(314) 615-1807 (314) 615-1888	CLERICAL TEAMS Kim Creswell-D LaKisha Noah-R	(314) 615-1822 (314) 615-1821
IT SUPPORT Inessa Spring-D Brian Newton-R Jonathan Patrick-D Ray Schindler-R	(314) 615-1802 (314) 615-1805 (314) 615-1809 (314) 615-1808	Karen Buttice-R Terry Conyers-R Marie Ellison-D Amber Hellems-D Jennifer Kiser-D	(314) 615-1823 (314) 615-1838 (314) 615-1975 (314) 615-1845 (314) 615-1856
ABSENTEE Lorie Hardy Warford-D Peggy Kochner-R Beau Coker-R Kali Dean-R Cliff Freebersyser-D	(314) 615-1933 (314) 615-1836 (314) 615-1890 (314) 615-1818 (314) 615-1817	Linda Mclain-R Melissa Moore-D Mark Pursley-R Sherry Sides-D Adrienne Hodges-R Diana Turner-R	(314) 615-1859 (314) 615-1900 (314) 615-1891 (314) 615-1837 (314) 615-1839 (314) 615-1824
ACCOUNTING/PURCHA Katey Pittman-R Bobby Kennedy-R Darrick Tatum-D	ASING (314) 615-1889 (314) 615-1813 (314) 615-1814	Vicci Turner -R Jeffrey Moore-D Creve Coeur, Chesterf	(314) 615-1840 (314) 615-1965 ield, Clayton,
MAPPING Bill Hartnett-D Rob Ryan-R	(314) 615-1828 (314) 615-1927	Hadley, Lafayette, Mar Missouri River, Univers Horse Cindy Carbery-D	ryland Heights, sity City, & Wild (314) 615-1867
POLLING PLACES Matt McLaughlin-D	(314) 615-1829	Linda Kuchar-R  Airport, Ferguson, Flo	
TRAINING Haley Colter-R Stephanie Hegger-D Cassandra Klosterman-D Kevin McCloskey-R	(314) 615-1806 (314) 615-1803 (314) 615-1872 (314) 615-1866	Clark, Midland, Norma Northwest, St. Ferdina Lake Maureen Callahan-D Matthew Harms-R	
WAREHOUSE Craig Hite-D Joe Winter-R Greg Allen-D Ryan Hunt-R	(314) 615-1875 (314) 615-1876 (314) 615-1974 (314) 615-1973	Bonhomme, Concord, Jefferson, Lemay, Mer Tesson Ferry, &Queen Melanie Craig-R LaTasha Jackson-D	amec, Oakville,
Leo Kelly-R Tim Peterson-R Damon Robinson-D Michael Smith-R	(314) 615-1844 (314) 615-1972 (314) 615-1815 (314) 615-1832	PHONES Information Main Fax	(314) 615-1800 (314) 615-1999

This 2018 Biennial Report is dedicated to the memory of BOE employees Dan Sigler, Richard Wall, and Mel Rollins.

#### Recent Retirements from Public Service

Sally<br/>ShawRichard<br/>SidesJeanne<br/>Suntrup2004-20181998-20181984-2000<br/>2006-2018JudgesWarehouseMapping

# A Look Ahead

At the BOE we are already hard at work preparing for the local elections in 2019 and the national elections ahead in 2020. In 2019 we look forward to working to make sure our voter lists are as up-to-date as possible, completing a cyber security risk assessment, and potentially investing in new voting equipment. We hope that the increased engagement seen in 2018 carries over to 2019 and beyond!